

FILE GOPY

MINA' TRENTA NA LIHESLATURAN GUÅHAN

THIRTIETH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

March 26, 2009

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:

Transmitted herewith is Bill No. 1(1-S) which was passed by *I Mina' Trenta Na Liheslaturan Guåhan* on March 26, 2009.

Sincerely,

RORY J. RESPICIO

Acting Legislative Secretary

Enclosure (1)

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) Special Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 1 (1-S), "AN ACT TO AMEND AND RESTATE ARTICLE 8 TO DIVISION 2 OF CHAPTER 51 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM TO ISSUE SOLID WASTE MANAGEMENT SYSTEM REVENUE BONDS OR SECTION 30 LIMITED OBLIGATION BONDS FOR THE PURPOSE OF FINANCING FACILITIES OF THE SOLID WASTE MANAGEMENT SYSTEM OF GUAM, AND APPROVING THE TERMS AND CONDITIONS OF THE ISSUANCE OF ONE (1) OR MORE SERIES OF SUCH BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS OF A NEW LANDFILL AND THE CLOSURE OF THE ORDOT LANDFILL AND OTHER SYSTEM COSTS," was on the 26th day of March, 2009, duly and regularly passed.

Attested:

Rory Respicio
Acting Legislative Secretary

This Act was received by I Maga'lahen Guåhan this day of Assistant Staff Officer
Approved:

FELIX P. CAMACHO
I Maga'lahen Guåhan

Pate:

Public Law No.

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) Special Session

Bill No. 1 (1-S)

As amended on the Floor.

Introduced by:

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Committee on Rules, Natural Resources, Federal, Foreign, and Micronesian Affairs

By request of *I Maga'lahen Guåhan* in accordance with the Organic Act of Guam.

AN ACT TO AMEND AND RESTATE ARTICLE 8 TO DIVISION 2 OF CHAPTER 51 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING GOVERNMENT OF GUAM TO ISSUE SOLID WASTE MANAGEMENT SYSTEM REVENUE BONDS OR SECTION 30 LIMITED OBLIGATION BONDS FOR THE PURPOSE OF FINANCING **FACILITIES OF** THE **SOLID** MANAGEMENT SYSTEM OF GUAM, AND APPROVING THE TERMS AND CONDITIONS OF THE ISSUANCE OF ONE (1) OR MORE SERIES OF SUCH BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS OF A NEW LANDFILL AND THE CLOSURE OF THE ORDOT LANDFILL AND OTHER SYSTEM COSTS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Amendment and Restatement of the Guam Solid Waste
- 3 Management System Revenue Bond Act. Article 8 of Chapter 51, Title 10, of
- 4 the Guam Code Annotated, is hereby *amended* and *restated* to read as follows:
- 5 "Article 8
- 6 Solid Waste Management System Bonds

1	§51801. Short Title. This Article may be cited as the Guam
2	Solid Waste Management System Bond Act.
3	§51802. Definitions. The following terms wherever used or
4	referred to in this Article or in any indenture entered into pursuant hereto
5	(except to the extent modified therein in accordance with this Article) shall
6	have the following meanings, respectively, unless a different meaning
7	appears from the context:
8	(a) Bonds means an instrument of indebtedness, whether in
9	the form of bonds, notes or another such instrument, issued by the
10	government and providing for repayment of the principal amount of
11	the indebtedness, plus interest, over a specified timeframe.
12	(b) Bondholder or holder of bonds, or any similar term,
13	means any person who shall be:
14	(1) the bearer of any outstanding bond or bonds
15	registered to bearer or not registered; or
16	(2) the registered owner of any such outstanding bond
17	or bonds which shall at the time be registered other than to
18	bearer.
19	(c) Department means the Department of Public Works,
20	acting on behalf of the government of Guam.
21	(d) <i>Director</i> means the Director of the Department of Public
22	Works.
23	(e) Guam Solid Waste Management and Litter Control Act
24	means Chapter 51 of Title 10 of the Guam Code Annotated.
25	(f) Indenture means an agreement pursuant to which bonds
26	are issued, regardless of whether such agreement is expressed in the

form of a certificate of *I Maga'lahen Guåhan* (the Governor of Guam) or by other instrument.

- (g) Organic Act means the Organic Act of Guam, as amended, and in effect on the effective date of this Article (Title 48, §1421 et seq. of the United States Code).
- (h) *Person* includes any individual, firm, corporation, association, partnership, trust, business trust *or* receiver *or* trustee *or* conservator for any thereof, and also includes the United States, Guam *or* any public corporation, political subdivision, city, county *or* district *or* any agency *or* instrumentality of the United States *or* of Guam.
- (i) *Pledged revenue* means any revenue of the system and any General Fund revenue pledged to the payment of bonds.
- (j) Rates, fees and charges means all rates, fees and charges (including tipping fees, residential pick-up fees, collection fees, self-drop fees and all other solid waste management service charges), received or receivable by or on behalf of the Department for providing solid waste management services.
- (k) Revenue of the system means all gross income and other amounts received by or on behalf of the Department as revenues of any kind from the ownership or operation of any part of the system, including all rates, fees and charges received by the Department, and all proceeds of insurance or grants covering business interruption loss (and related losses and expenses) relating to the system, and all other income and revenue howsoever derived by the Department from the ownership or operation of, or arising from, the system, together with all interest, profits or other income derived from the investment of amounts in the Solid Waste Operations Fund, to be deposited to the

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Solid Waste Operations Fund in accordance with §51833, Title 10,

- Section 30 revenue means revenues derived by the government of Guam under Section 30 of the Organic Act.
- Solid Waste Operations Fund means the fund by that name established pursuant to §51118(f), Title 10, Guam Code
- System means the solid waste management system, now or hereafter existing, owned and/or operated by the Department or its contractors, agents or subcontractors, including, but not limited to, landfills (whether closed or open and including Ordot Dump), transfer stations, recycling facilities, collection trucks, appurtenant equipment such as scales, ground water monitoring equipment and pollution control equipment, and administrative facilities supporting the provision of solid waste management services, including facilities for payroll, billing and collections. Notwithstanding this or any other provision of law, the authorization to enter into a privatization, partnership, or contract by the Department for the operation of the system shall require a cost benefit analysis and economic impact study, and legislative approval.
- System operation and maintenance costs means such (o) reasonable and necessary current expenses of the Department, paid or accrued, for operation, maintenance and repair of the system, including, without limiting the generality of the foregoing:
 - legal and overhead expenses of the Department (1) directly related and reasonably allocable to the administration of the system;

(2) fidelity bond and insurance premiums appertaining to the system *or* a reasonably allocable share of a premium of any blanket bond *or* policy pertaining to the system;

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- (3) contractual services, professional services, salaries, administrative expenses, and costs of labor appertaining to the system; and
- (4) the costs incurred in the collection of all *or* any part of the revenues.
- (p) United States means the United States of America.

§51803. Power to Incur Indebtedness. I Maga'lahen Guåhan, through the agency of the Guam Economic Development Authority pursuant to §50103(k), Title 12, Guam Code Annotated, and with the approval of I Liheslaturan Guåhan by statute, has the power and is hereby authorized, in addition to all other powers conferred by the Guam Solid Waste Management and Litter Control Act or any other provision of this Chapter or by any law of Guam or of the United States, to incur indebtedness on behalf of the government of Guam, by the issuance of bonds pursuant to this Article to raise funds for the purpose of acquiring, constructing, improving, equipping, maintaining, repairing, renewing, replacing, reconstructing or insuring the system, or any part thereof, or to reimburse the government for its payment, after February 27, 2009, of such system bond costs, or for the purpose of refunding any such system bonds or any other prior obligations of the government issued for any of such system purposes, or for any combination of such system purposes for which bonds may be issued and secured as provided in this Article.

It is hereby declared that the system and each facility of the system is and *shall* be a public improvement *or* undertaking as that term is used in

Section 11 of the Organic Act (§1423a, Title 48, U.S. Code). Indebtedness issued by the government pursuant to this Article that is payable only from funds in the Solid Waste Operations Fund available therefor and from revenue of the system will *not* be and *shall not* be deemed to be public indebtedness of Guam as that term is used in said Section 11. Indebtedness that is issued by the government pursuant to this Article and that is payable from Section 30 revenue may *not* be issued in an amount that would cause a violation of the debt limitation provisions of said Section 11.

No obligation undertaken by the government pursuant to this Article shall be or become a lien, charge or liability against the government of Guam or against the Department or against any property or funds of the government of Guam or the Department, except to the extent of the pledge of revenue of the system provided by the indenture.

§51804. Powers of Department. Notwithstanding any provision of law *or* regulation, the Department has power and is hereby authorized, in addition to all other powers conferred upon the Department by the Guam Solid Waste Management and Litter Control Act *or* any other provision of this Chapter *or* by any law of Guam, to exercise any *or* all of the powers granted to the Department by this Article. The Department has jurisdiction over and may collect and transport to permitted solid waste facilities, *or* contract for the collection and transportation to permitted solid waste facilities, of solid waste from all individual dwelling units, single-family residences, duplexes, and government-managed housing units *or* residences. The Department may operate the Ordot Dump, *or* it may contract for the operation of the Ordot Dump, in accordance with Guam law and its permit under this Chapter. The Department may contract for the operation of the landfill.

The Department may also operate, or contract for the operation of, all other permitted solid waste management facilities and operations not addressed above and within the policy guidelines of the Integrated Solid Waste Management Plan. Any such contract for the operation of the Ordot Dump or the landfill may be entered into pursuant hereto or pursuant to Article 9 of this Chapter and may be with any person or corporation duly qualified to provide such services, whether public or private, domestic or foreign. Notwithstanding this or any other provision of law, the authorization to enter into a privatization, partnership, or contract by the Department for the operation of the system shall require a cost benefit analysis, economic impact study, and legislative approval.

§51805. Rates, Fees and Charges; Refunds. Notwithstanding any provision of law or regulation to the contrary, the Department is authorized to establish and modify from time to time, with prior approval by the Public Utilities Commission, reasonable rates, fees and charges for solid waste services at least adequate to cover the full cost of such services, including the costs of debt service for capital improvements of permitted solid waste facilities, and to collect money from all users or customers, and to refund charges collected in error. Rates, fees and charges may be collected before or after the provision of the service for which they are charged.

Except to the extent otherwise permitted or required by an indenture pursuant to which bonds are issued, rates, fees and charges, together with other moneys made available to the Department for such purposes, shall at all times be fixed to yield annual revenue of the system at least equal to the sum of annual principal payments and interest charges on all bonds then outstanding, all coverage and reserve fund requirements relating to such

bonds, any obligations undertaken pursuant to Article 9 of this Chapter, and the annual system operation and maintenance costs; provided, however, that Section 30 revenue may be used for the purposes and treated as satisfying the requirements of this paragraph with respect to the costs of the closure of the Ordot Dump and the bonds *or* other obligations related thereto.

An indenture, lease *or* contract of indebtedness may provide for payment from revenue of the system of refunds of rates and charges that are collected in error and that are refundable by the Department.

- **§51806.** Validity of Authorization and Issuance of Bonds. The validity of the authorization and issuance of any bonds by the government pursuant to this Article is *not* dependent on *nor* affected in any way by:
 - (a) proceedings taken by the Department for the acquisition, construction *or* improvement of the system *or* any part thereof;
 - (b) any contracts made by the Department in connection with the acquisition, construction *or* improvement of the system *or* any part thereof; *or*
 - (c) the failure to complete the system *or* any part thereof for which bonds are authorized to be issued.
- §51807. I Maga'lahen Guåhan to Determine Issuance of Bonds and Incurring of Other Indebtedness; Government Only Liable as Provided by Indenture or Contract.
 - (a) I Maga'lahen Guåhan shall determine the time, form and manner of issuance of bonds.
 - (b) No bond issued or sold pursuant to this Article and no other obligation undertaken by the government under any indenture, lease or other instrument shall be or become a lien, charge or liability against the government of Guam or against the Department or against

any property or funds of the government of Guam or the Department, except to the extent of the pledge of the pledged revenue provided by such indenture, lease or other instrument. Every such bond shall contain a recital on its face stating that it is a limited obligation of the government of Guam and shall not be deemed to be secured by the faith and credit of the government of Guam.

§51808. I Maga'lahi to Declare Purpose and Maximum Amount of Bonds to be Issued. Before issuing any bond or bonds, I Maga'lahen Guåhan shall declare the purpose for which the proceeds of the bonds proposed to be issued shall be expended and shall specify the maximum amount of bonds to be issued or sold for such purpose. Bonds shall not be issued or sold for such purpose in an amount exceeding such specified maximum.

§51809. Indenture Providing Terms and Conditions of Bonds. I Maga'lahen Guåhan may enter into one (1) or more indentures on behalf of the government providing for the aggregate principal amount, date or dates, maturities, interest rates or methods for determination thereof, denominations, form, registration, transfer and interchange of any bonds issued pursuant to this Article and the terms and conditions on which the same shall be executed, issued, secured, sold, paid, redeemed, funded and refunded. Each taker and subsequent holder of the bonds has recourse to all the provisions of the indenture and of this Article and is bound thereby.

§51810. Issues of Bonds. An indenture may provide for one (1) or several series of bonds and that any series may be divided into one (1) or more divisions with different maturities or dates of issue, different rates of interest or methods for determining such rates, or different terms and conditions for the bonds of the several series or divisions. It is not necessary

that all bonds of the same authorized series be of the same kind *or* character, have the same security, *or* be of the same interest rate, but the terms thereof *shall* in each case be as authorized by *I Maga'lahen Guåhan*.

- §51811. Covenants and Agreements That May be Contained in Indenture. An indenture pursuant to which bonds are issued may include any and all covenants and agreements on the part of the government as *I Maga'lahen Guåhan* deems necessary *or* advisable, including, without limiting the generality of the foregoing, any one (1) *or* more of the following:
 - (a) A provision that payments of principal and interest of bonds *shall* be secured by a pledge of all *or* by part of the revenue of the system *or* the Section 30 revenue *or* both;
 - (b) Provisions creating one (1) *or* more funds *or* accounts into which all *or* any part of pledged revenue *shall* be deposited:
 - (1) for payment of the principal of and interest on bonds at *or* prior to maturity; *or*
 - (2) for reserve *or* sinking funds for the further security of bonds.
 - (c) A provision requiring the government to operate the system continuously, to the extent reasonably practicable under conditions as they may from time to time exist, in an efficient and economical manner.
 - (d) A provision requiring the government to maintain the system and to make all necessary repairs, renewals and replacements to the system and to keep the system at all times in good working order and condition.

(e) A provision requiring the government to preserve and protect the security of the bonds and the rights of the holders thereof and to warrant and defend such rights.

- (f) A provision requiring the government to pay and discharge or cause to be paid and discharged all lawful claims for labor, materials and supplies or other charges which, if unpaid, might become a lien or charge upon pledged revenue or any part thereof, or which might impair the security of the bonds.
- (g) A provision which limits, restricts or prohibits any right, power or privilege of the government to mortgage or otherwise encumber, sell, lease or dispose of the system or any part thereof, in any manner that impairs or impedes the operation of the system or any part thereof necessary to secure adequate pledged revenue or that otherwise impairs or impedes the right of the holders of bonds or other obligations with respect to such pledged revenue.
- (h) A provision requiring the government, with the prior approval of the Guam Public Utilities Commission, to fix, prescribe and collect annually rates *or* other charges in connection with the solid waste management services furnished from the system which, together with other available revenues, including, to the extent provided by an indenture, Section 30 revenue, will be:
 - (1) sufficient to pay the principal of and interest on the bonds as they become due and payable, together with such additional sums as may be required for any bond reserve fund *or* account *or* other fund *or* account created by the indenture for the security of such bonds;

1 (2) sufficient to pay any payments due under any lease 2 or lease-back entered into pursuant to Article 9 of this Chapter; 3 (3) sufficient to pay the annual system operation and maintenance costs; and 4 5 in such additional amount as *shall* be provided in the indenture for the further security or protection of such 6 7 bonds. A provision that *no* solid waste management service *shall* 8 (i) 9 be furnished free of charge to any person, except to the extent 10 permitted by the indenture. 11 A provision requiring the government to hold *or* cause to (i) be held in trust the pledged revenue or any part thereof, or to any fund 12 13 or account created by any indenture for the further security or 14 protection of such bonds and to apply such pledged revenue or cause it to be applied only as provided in the indenture and to invest all or 15 16 any part of such pledged revenue pending such application in such securities and subject to such limitations as are specified in the 17 18 indenture. 19 (k) A provision defining the power of the government in applying the proceeds of the sale of any issue of bonds for the 20 21 acquiring, constructing or completing of the system or any part 22 thereof. 23 (1) A provision permitting the government to issue 24 additional bonds or to enter into one (1) or more lease-back obligations pursuant to Article 9 of this Chapter, in each case equally 25 26 secured with bonds theretofor issued under the indenture and leaseback obligations previously entered into, for the purpose of acquiring, 27

constructing *or* completing, improving *or* extending the system *or* any part thereof, *or* for the purpose of refunding any prior bonds *or* any other prior obligations of the government relating to the system; and a provision limiting the power of the government to issue any additional bonds so secured *or* any other additional bonds for such purpose.

- (m) A provision requiring, specifying *or* limiting the kind, amount and character of insurance (*or* any reserve fund *or* funds in lieu of insurance) to be maintained by the government on the system *or* any part thereof and the use and disposition of the proceeds of any such insurance thereafter collected *or* of the moneys in any such reserve fund.
- (n) A provision specifying the events of default and the terms and conditions upon which any *or* all of the bonds then *or* thereafter issued may become *or* be declared due and payable prior to maturity, and the terms and conditions upon which such declaration and its consequences may be waived.
- (o) A provision designating the rights, limitations, powers and duties arising upon breach by the government of any of the covenants, conditions *or* obligations contained in the indenture.
- (p) A provision prescribing a procedure by which the terms and conditions of the indenture may be subsequently amended or modified with the consent of the government and the vote or written consent of the holders of a specified principal amount or specified proportion of the bonds issued and outstanding, including provisions for meetings of bondholders and for the manner in which the consent of the bondholders may be given and specifically stating the effect of

such amendment *or* modification upon the rights of the holders of all of the bonds.

(q) With respect to any provision relating to the modification *or* amendment of an indenture, the government may agree that bonds held by the government, the United States *or* any instrumentality of

or amendment of an indenture, the government may agree that bonds held by the government, the United States or any instrumentality of either thereof (including every public corporation, political subdivision, agency or instrumentality of any kind or class) shall not be counted as outstanding bonds, or be entitled to vote or assent, but shall, nevertheless, be subject to any such modification or amendment.

- (r) A provision limiting the right of action by individual bondholders in the event of a default by the government *or* proscribing the procedure for the conduct of any such action by an individual bondholder.
- (s) A provision permitting the government to purchase outstanding bonds from any moneys *or* funds *or* accounts referred to in the indenture *or* otherwise legally available for such purpose.
- (t) A provision for any working capital fund *or* account *or* contingency fund *or* account relating to the system.
- (u) A provision for the replacement of lost, destroyed *or* mutilated bonds.
- (v) A provision or provisions relating to such other acts and matters as may be necessary or convenient or desirable in order to better secure the bonds or to make the bonds more marketable.

§51812. Trustee for Government and Holders of Bonds.

(a) The government or any agent designated by the government shall act as trustee for the government and the holders of bonds issued

hereunder and the government may authorize the trustee to act on behalf of the holders of the bonds *or* any stated percentage thereof and to exercise and prosecute on behalf of the holders of the bonds such rights and remedies as may be available to the holders.

(b) The government may provide in an indenture:

- (1) for the deposit of all *or* any portion of the pledged revenue with the government and for the holding thereof by the government in one (1) *or* more separate funds *or* accounts in the Solid Waste Operations Fund; and
- (2) for the transfer to the trustee of all *or* any portion of the pledged revenue as are provided as security for the bonds and for the holding thereof by the trustee in one (1) *or* more separate funds *or* accounts. All money in each such fund *or* account *shall* be disbursed only as provided herein and in the indenture.
- §51813. Duties and Powers of Trustee. The government *shall* prescribe in any indenture the duties and powers of the trustee with respect to the issuance, authentication, sale and delivery of the bonds provided for in such indenture and with respect to the payment of principal of and interest on such bonds, the redemption thereof, the registration and discharge from registration thereof and the administration of any and all funds provided as security therefore.

§51814. Issuance and Interchange of Bearer and Registered Bonds. An indenture may provide that bonds may be issued as bearer bonds or as registered bonds and for the interchange of bearer bonds for registered bonds and registered bonds for bearer bonds, and may provide that bonds shall be registered as to principal only or as to both principal and interest or otherwise as I Maga'lahen Guåhan may determine.

§51815. Redemption of Bonds Prior to Maturity. An indenture may provide that bonds may be redeemed prior to maturity upon such terms, conditions and upon such notice as are stated in the indenture and upon the payment of such premium as may be fixed by the indenture.

§51816. Places of Payment. An indenture may provide for the payment of the principal and interest of bonds at any one (1) or more places in Guam or in the United States and in any specified coin or currency of the United States.

§51817. Execution and Authentication of Bonds. An indenture may provide for the execution and authentication of bonds by the manual *or* facsimile signature of any one (1) *or* more officers of the government and by additional authentication by endorsement by the manual signature *or* a signature stamp of any one (1) *or* more officers of the government *or* of any agent designated by the government as trustee. *If* any officer *or* agent whose signature, countersignature *or* endorsement appears upon the bonds ceases to be an officer *or* agent before the delivery of the bonds, his signature, countersignature *or* endorsement is nevertheless valid and of the same force and effect as *if* he had remained such officer *or* agent until the delivery of the bonds.

§51818. Dates and Maturities of Bonds. Bonds *shall* bear dates prescribed in the indenture providing for their issuance. Bonds may be serial bonds, term bonds *or* sinking fund bonds with such maturities as the indenture *shall* specify. *No* bond by its terms *shall* mature more than fifty (50) years after its date of issuance.

§51819. Sale of Bonds. Bonds authorized to be issued under this Article *shall* be sold for cash, in accordance with the provisions of a certificate *or* agreement executed by *I Maga'lahen Guåhan*. The bonds may

be sold at either public *or* private sale, and upon such terms and conditions as *shall* be authorized by *I Maga'lahen Guåhan*, which may provide that the bonds may be sold at *less than* their par *or* face value.

Revenue. The government may use and expend all *or* any part of any funds other than pledged revenue *or* proceeds of any property owned by it other than the system, whether received by gift *or* appropriation (*if not* restricted as to the use of such funds *or* proceeds of property by the terms of gift *or* trust *or* provision of law) for the payment of bonds issued pursuant to the provisions of this Article and interest due thereon.

§51821. Payments Which May be Made Out of Proceeds of Sale of Bonds. The proceeds of sale of any bonds may be expended for any one (1) or more of the following purposes, all as provided in the indenture relating to such bonds:

- (a) for payment of any costs or expenses of the acquisition, construction or improvement of the system or any part thereof (including any closed landfill or dump) or any costs or expenses incidental thereto, including payment to the United States or any other public body for the portion to be borne by the government of the cost of any work done by the United States or such public body for or jointly or in conjunction with the Department;
- (b) for payment of any engineering, inspection, legal, consultants' or paying agents' fees relating or incidental to:
 - (1) the acquisition, construction *or* improvement of the system *or* any part thereof;
 - (2) the authorization, issue *or* sale of bonds; *or*
 - (3) professional technical services to prepare the technical

specifications for a bid invitation for a Finance, Build, Operate, and Lease Back (FBOL) to meet the requirements for USEPA compliant municipal solid waste services on Guam, and for the evaluation of bids which have been submitted, and to provide its findings and recommendation to the Governor and the Legislature within one hundred eighty (180) days from enactment of the Act.

- (c) for payment of any costs *or* expenses relating to the authorization, issuance *or* sale of bonds;
- (d) for deposit in any one (1) or more reserve funds or accounts in lieu of insurance or in any working capital fund or account or contingency fund or account relating to the system;
- (e) for payment of interest on bonds during the projected period of acquisition, construction *or* improvement of the system *or* any part thereof for the acquisition, construction *or* improvement of which such bonds have been issued and for a period *not to exceed* three (3) years thereafter;
 - (f) for deposit in any reserve or sinking fund; or
- (g) for the payment of any prior bonds *or* other obligations of the government issued for solid waste management purposes.
- §51822. Bonds May be Secured by Revenue of the System. An indenture may provide that payment of the bonds and the interest thereon shall be secured by a pledge of and lien upon all or any portion of the revenue of the system, subject to any parity lien created or to be created pursuant to Article 9 of this Chapter. Any such pledge and lien shall be valid and binding against all parties in accordance with its terms and have priority against all parties in accordance with its terms from the time the pledge is made, and property so pledged shall immediately be subject to the lien of the pledge without the need for physical delivery, recordation filing

or other further act. The pledge shall not be subject to Division 9 of Title 13 of the Guam Code Annotated or any successor statute. The indenture by which such pledge is created need not be recorded. The revenue of the system pledged and thereafter received by the government or by any trustee, depository or custodian shall be deposited in a separate subaccount of the Revenue Account in the Solid Waste Operations Fund. All such pledged revenue of the system is hereby appropriated for the purposes of paying the principal and interest on the bonds issued pursuant to this Article.

Pledged revenue released from the lien of the indenture or certificate pursuant to which the bonds are issued shall be available for any other lawful purpose. If the bonds are secured solely by such a pledge of and lien upon all or a portion of the revenue of the system, then no such bond and no other obligation undertaken by the government under any indenture, lease or other instrument relating to such bond shall be or become a lien, charge or liability against the government of Guam or against the Department or against any property or funds of the government of Guam or the Department, except to the extent of the pledge of revenue of the system provided by such indenture, lease or other instrument.

§51823. Bonds May be Secured by Section 30 Revenue. If and to the extent determined by I Maga'lahen Guåhan, all or any part of the revenues derived by the government of Guam under Section 30 of the Organic Act (Section 30 revenue) may be pledged to secure the payment of any bonds issued pursuant to this Article, subject to any previously created lien on or pledge of such Section 30 revenue and to any parity lien created pursuant to Article 9 of this Chapter. Any such pledge shall be valid and binding against all parties in accordance with its terms and have priority against all parties in accordance with its terms from the time the pledge is

made, and property so pledged shall immediately be subject to the lien of the pledge without the need for physical delivery, recordation, filing, or other further act. The pledge shall not be subject to Division 9 of Title 13 of the Guam Code Annotated or any successor statute. The Section 30 revenue pledged and thereafter received by the government of Guam or by any trustee, depository or custodian shall be deposited in accordance with the provisions of the applicable indenture or, if not otherwise provided for in such indenture, in a separate subaccount of the Revenue Account in the Solid Waste Operations Fund. The indenture by which such pledge is created need not be recorded. All Section 30 revenue so pledged is hereby appropriated for the purpose for which they have been pledged. Pledged Section 30 revenue released from the lien of the indenture or certificate pursuant to which the bonds are issued *shall* be available for appropriation for any other lawful purpose of the government. Indebtedness issued by the government pursuant to this Article and that is payable from Section 30 revenue may not be issued in an amount that would cause a violation of the debt limitation provisions of Section 11 of the Organic Act.

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§51824. Temporary Bonds. An indenture may provide that pending the actual issuance *or* delivery of definitive bonds, the government may issue temporary *or* interim bonds, certificates *or* receipts *or* any denomination whatsoever, to be exchanged for definitive bonds when ready for delivery.

§51825. Replacement of Bonds. The government may provide for the replacement of lost, destroyed *or* mutilated bonds.

§51826. Tax Exemption. Bonds issued pursuant to the provisions of this Article and the interest or income therefrom are exempt

from taxation to the extent permitted by the provisions of Section 11 of the Organic Act.

§51827. Bonds as Legal Investments and as Security For Performance of Any Act. Notwithstanding any other provision of law, all bonds issued pursuant to the provisions of this Article are legal investments for all trust funds and for the funds of all banks, both commercial and savings, and may be deposited as security for the performance of any act whenever any evidence of indebtedness of Guam may be so deposited and may also be used as security for the deposit of public moneys in banks in Guam.

§51828. Refunding Bonds. I Maga'lahen Guåhan may, on behalf of the government, provide for the issuance, sale or exchange of refunding bonds for the purpose of retiring indebtedness or other obligations issued to finance all or any portion of the system. All provisions of this Article applicable to the issuance of bonds are applicable to refunding bonds and to the issuance, sale or exchange thereof.

§51829. Use of Other Funds for System. In addition to the proceeds of any bonds issued and sold pursuant to this Article, the Department may use, for the payment of the costs of acquisition, construction *or* improvement of the system *or* any part thereof, any available money *or* funds of the Department and any money *or* funds made available to the Department by any person *or* provided from any source which may be expended for the accomplishing of the purposes set forth in this Article *or* in the Guam Solid Waste Management and Litter Control Act.

§51830. Insurance. The Department may insure against loss of revenue of the system from any cause whatsoever. The Department may insure against public liability *or* property damage from any cause. An

indenture, lease *or* other instrument may provide for the carrying of such insurance *or* any other insurance in such amount and of such character as *shall* be specified in such indenture, lease, *or* other instrument for the payment of the premiums thereon and for the disposition of all proceeds received from any such insurance. At the option of the Director, subject to the requirements of any indenture, lease, *or* other instrument, any insurance may be provided by funded reserves *or* any other means.

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§51831. Pledge by the Government of Guam. The government of Guam is fully committed to ensuring that the Department has the ability to implement the capital improvements authorized to be paid by this legislation in order to meet the needs of Guam ratepayers for reliable and affordable services. The government also is fully committed to ensuring that bondholders are protected to ensure full and timely payments of their bonds. In accordance with prior similar situations and precedents, the government hereby pledges, while any bonds issued under this Article remain outstanding and *not* fully performed or discharged, (a) to maintain the rights, powers and duties of the Director, the Department and the Guam Public Utilities Commission, or their respective successors in accordance with law, to fulfill the terms of any agreements made with bondholders in accordance with this Article; (b) to maintain the rights and remedies of bondholders provided in this Article and any indenture; and (c) not to transfer any additional non-system operating responsibilities or other unfunded mandates to the system without providing for the payment of the costs of such additional responsibilities.

§51832. Construction Account. The proceeds from the sale of all bonds authorized by this Article *shall* be deposited to the credit of a Construction Account, which account is hereby created within the Solid

Waste Operations Fund. The money in the Account *shall* be expended in the manner provided by law for any of the purposes authorized by this Article, including any *or* all of the purposes specified by Title 10, Guam Code Annotated, §51821, and for such other purposes, subject to the restrictions provided by law *or* by such indenture, as may be authorized by such indenture.

§51833. Revenue Account. All revenue of the system and, to the extent provided by an indenture *or* by Article 9 of this Chapter, the Section 30 revenue, *shall* be deposited to the credit of the applicable subaccount of the Revenue Account, which account is hereby created within the Solid Waste Operations Fund. The money in such subaccounts may be used for any of the following purposes in the order of priority set forth in any indenture as provided in Title 10, Guam Code Annotated, §51811(j) *or* any lease *or* lease-back as provided in Article 9 of this Chapter:

- (a) to pay principal *or* interest on any bonds *or* any other obligations of the Department;
- (b) to pay amounts due and owing under any lease *or* lease-back entered into pursuant to Article 9 of this Chapter;
- (c) to pay any amounts due and owing under any credit provider reimbursement agreement;
- (d) to pay the annual system operation and maintenance costs; and
- (e) for any other purposes of the system, as provided in any indenture *or* indentures and subject to any restrictions provided by law *or* any indenture.
- §51834. Investment of Money in Funds and Accounts. Moneys in the Revenue Account and Construction Account in the Solid Waste

Operations Fund may be invested by the government *or* the trustee under any indenture, as the case may be, in any investment authorized by any indenture providing for the issuance of bonds. All interest *or* other earnings received pursuant to such investments *shall* be deposited to the credit of the fund *or* account from which such interest *or* other earnings are derived, unless otherwise provided in an indenture.

Money in Funds and Accounts. Any balance remaining in any of the funds or accounts created by this Article or any indenture, including, the Construction Account established pursuant to Title 10, Guam Code Annotated, §51832, after payment of all costs, expenses and charges required or authorized to be expended therefrom, may be allocated and used for such other purposes relating to the acquisition, construction, improvement, operation and maintenance of the system, subject to the limitations and restrictions in any indenture. After all bonds shall have been fully paid and discharged or provision for their payment and discharge irrevocably made, any surplus moneys in any fund or account created by this Article or any indenture shall, subject to the limitations and restrictions in any indenture, be subject to legislative appropriation.

§51836. Appropriation of Money in Funds and Accounts. All money in the Funds and Accounts created by this Article *or* any indenture is hereby continuously appropriated for expenditure to carry out the purposes herein and therein provided.

§51837. Credit Enhancement. I Maga'lahen Guåhan is hereby authorized to enter into such contracts or agreements on behalf of the government with such banks, insurance companies or other financial institutions as I Maga'lahen Guåhan determines are necessary or desirable

to improve the security and marketability of the bonds. Such contracts or agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used to pay principal of or interest on the bonds and to indemnify any such banks, insurance companies or other financial institutions for costs and expenses incurred in connection with any such advance; provided, that any obligation of the government under any reimbursement agreement shall be payable solely from pledged revenue.

Any reimbursement agreement may include a provision that the obligations of the government under the agreement *shall* be secured by all *or* by part of pledged revenue; provided that, at the time of execution and delivery of each such agreement, any such provision *shall* be in compliance with and *shall not* violate *or* breach any provision of any indenture, lease *or* other instrument then in effect to which the government *or* the Department is a party.

§51838. No Personal Liability. Neither *I Maga'lahen Guåhan*, the Director, any employee of the Department, any employee of the government *nor* any elected official of the government *shall* be individually *or* personally liable for the payment of any amounts due on any bonds, *or* for any other liability arising in connection with the bonds; provided, however, that nothing in this Title 10, Guam Code Annotated, §51838, *shall* relieve any employee *or* elected official from the performance of any ministerial duty required by law.

§51839. Waiver of Immunity. Notwithstanding any substantive or procedural provision of Chapter 6 of Title 5, Guam Code Annotated, the government shall not be entitled to immunity from any suit or action in contract on the indebtedness authorized by this Article. For the purposes of

this Act only, immunity is waived as to the award of attorney fees in connection with any suit brought to enforce any right *or* obligation given under this Act *or* in connection with the enforcement of the terms of any agreement *or* indenture that arises directly from the issuance of bonds.

§51840. Construction of Article. This Article *shall* be liberally construed to carry out the objects and purposes and the declared policy of the government of Guam as in this Article set forth. Nothing contained in this Article *shall* be construed directly *or* by implication to be in any way in derogation *or* limitation of powers conferred upon *or* existing in the Department, the Director *or I Maga'lahen Guåhan* by virtue of any provisions of the Organic Act *or* laws of Guam.

§51841. Approval by Guam Economic Development Authority. §50103(k), Title 12, Guam Code Annotated, provides that agencies and instrumentalities of the government of Guam *shall* issue bonds and other obligations only by means of and through the agency of the Guam Economic Development Authority (GEDA). *No* issue of bonds authorized by this Article *shall* be sold until the Board of Directors of GEDA has adopted a resolution approving the sale of such issue.

§51842. Approval of Voters *Not* Required. The issuance of bonds pursuant to this Article is *not* subject to the approval of the voters of Guam.

§51843. Bonds authorized pursuant to this Article 8 *shall* only be issued if the Income Tax Refund COLA Deficit Financing Bonds authorized in 5 G.C.A. §1512.1 are also issued at the same time or earlier."

Section 2. Approval of Government of Guam Solid Waste Management System Revenue Bonds or Section 30 Limited Obligation Bonds.

I Liheslaturan Guåhan, pursuant to §50103 of Title 12, Guam Code

1 Annotated, and §51803 of Title 10, Guam Code Annotated, hereby approves the 2 issuance and sale by the government of bonds pursuant to Article 8, Chapter 51, 3 Title 10, Guam Code Annotated (the Act), in one (1) or more series or issues 4 (together with any related reimbursement obligations); provided that the issuance, 5 terms and conditions of the bonds, the indenture or certificate pursuant to which 6 the bonds are to be issued, and any reimbursement agreements shall have been 7 approved by the Guam Public Utilities Commission, and further provided that such 8 bonds may be issued in the amount necessary to fund reserves with respect to such 9 bonds and to pay the cost of issuance incurred in connection with the issuance of 10 such bonds to provide, together with any lease-back obligations issued pursuant to 11 Article 9, Chapter 51, Title 10, Guam Code Annotated, an aggregate principal 12 amount not to exceed Two Hundred Two Million Four Hundred Twenty-five Thousand Dollars (\$202,425,000) for the payment, or reimbursement to the 13 14 government for its prior payment, of the costs of the closure of the Ordot Dump 15 and the construction of the new landfill. Such bonds shall have a final maturity not 16 later than 2042, shall bear interest at such rate or rates and shall be sold for such 17 price or prices as shall result in a yield to the bondholders not exceeding nine percent (9%) per annum, and shall be issued and sold in the manner, for the 18 purposes and subject to the requirements and limitations provided in Article 8, 19 20 Chapter 51, Title 10, Guam Code Annotated.

I Liheslaturan Guåhan further hereby rescinds its approval, contained in Section 3 of Public Law 30-1, of the issuance and sale by the government of bonds pursuant to Article 8, Chapter 51, Title 10, Guam Code Annotated, as enacted by said Public Law 30-1.

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Section 3. §1512.1(c) of Article 5, Chapter 1 of Title 5, Guam Code Annotated, is hereby *amended* to read as follows:

"\\$1512.1(c) (i) Valid and Binding. The bonds authorized by this Section shall constitute the valid and legally binding general or limited obligations of the government of Guam. The government of Guam pledges its full faith and credit for the punctual payment of both principal of and interest on the bonds and covenants that there shall be collected annually in the same manner and at the same time as government revenue for other purposes is collected, such sum as is required to pay the principal of and interest on the bonds. There are hereby appropriated from the General Fund such sums as may be necessary in each year to equal the amount of money necessary to pay the principal and interest on such bonds. The certificate or indenture shall require interest only payments for Fiscal Years 2009 and 2010 and shall not require bond principal payments until after such Fiscal Years. All officers charged by law with any duty in the collection of the revenues of the government from which debt service on the bonds will be payable shall do every lawful thing necessary to collect such sum. The validity of any such bonds shall not be affected by the validity or regularity of any proceedings for the payment of the General Fund expenses paid or to be paid with the proceeds of the bonds.

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(ii) Pledge of Section 30 Revenues. *All or* any part of the revenues derived by the government of Guam under Section 30 of the Organic Act may be pledged to secure the repayment of any bonds issued pursuant to this Section and pay costs incurred in the creation of such debts, subject to any previously created lien on *or* pledge of such revenues. Any pledge made to secure the bonds *shall* be valid and binding from the time the pledge is made. The revenues pledged and thereafter received by the government of Guam *or* by any trustee, depository *or* custodian *shall* be deposited in a separate account and *shall* be immediately subject to the lien of such pledge

without physical delivery thereof or further act, and the lien of such pledge shall be valid and binding against all parties having claims of any kind in tort, contract or otherwise, against the government of Guam, such trustee, depository or custodian, irrespective of whether the parties have notice thereof. The certificate or indenture by which such pledge is created need not be recorded. All revenues pledged are hereby continuously appropriated for the purpose for which they have been pledged."

Section 4. §1512.1(b) of Article 5, Chapter 1 of Title 5, Guam Code Annotated, is hereby *amended* to read as follows:

- "(b) Terms and Conditions Determined by Certificate *or* Indenture. The terms and conditions of the bonds *shall* be as determined by I *Maga'lahen Guåhan*, and approved by *I Liheslaturan Guåhan*, by the execution of a certificate *or* indenture authorizing the issuance of the bonds prior to the issuance of the bonds; provided, however, that such terms and conditions *shall* be consistent with this Section, and that the bonds *shall* mature *not later than* the date thirty (30) years after their date of issuance and *shall* bear interest at such rates and be sold for such price *or* prices as *shall* result in a yield to the bondholders that *does not exceed* ten percent (10%) per annum."
- **Section 5.** Subsection 1512.1(i) of Chapter 1, Article 5 of Title 5, Guam Code Annotated, is hereby *amended* to read as follows:
 - "(i) Use of Proceeds from the Sale of the Bonds. The proceeds from the sale of the bonds *shall* be used and are hereby appropriated to: (1) pay the General Fund expenses described below in this Subsection; (2) establish necessary reserves; (3) pay expenses relating to the authorization, sale and issuance of the bonds, including, without limitation, printing costs, costs of reproducing documents, credit enhancement fees, underwriting, legal,

other financial institutions providing credit enhancement, costs of credit ratings and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds; and (4) fund capitalized interest on the bonds for a period ending *not later than* thirty (30) months after their issuance. The General Fund expenses authorized to be paid with the proceeds of the bonds are as follows and *shall* be paid in the following order of priority:

- (1) Cost of Living Adjustment (COLA) to discharge finally and permanently the obligations of the government incurred pursuant to the settlement agreement entered into between the government of Guam and the COLA Class as ordered by the Judgment in Rios v. Camacho, Superior Court Case No. SP0206-93: \$92,000,000;
- (2) 2006 and prior year individual and corporate tax refunds including interest, *if* any, thereon and individual tax refunds *shall* be paid first: \$112,000,000;
- (3) Health Care Capital Improvement Projects at the Guam Memorial Hospital: \$11,000,000;
- (4) amounts past due as contributions to the Government of Guam Retirement Fund, including interest, *if* any, thereon, on behalf of the following:
 - (A) Guam Memorial Hospital: \$14,953,216;
 - (B) Guam Public School System: \$16,867,640.
- Total: \$246,820,856.

Payments made pursuant to this Subsection *shall* apply to any other appropriations for the same items and *shall not* constitute double appropriations."

Section 6. Additional Funding. (a) Should *I Maga'lahi* require funding for the construction of the new landfill and the closure of the Ordot dump beyond

- the authorization contained herein, he *shall* first demonstrate his best efforts and pursue the payment of the unpaid compact impact re-imbursement due from the federal government based upon the reports submitted to the Department of Interior by the government of Guam documenting Guam's cost of services provided to habitual residents of the citizens of the Freely Associated States living on Guam under the authority of the Compacts of Free Association between the United States and the Freely Associated States.
 - (b) Before *I Maga'lahi* moves to sell any real assets owned by the government of Guam to comply with the Consent Decree he:
 - (i) *shall* first pursue the payment of the unpaid compact impact reimbursement due from the federal government based upon the reports submitted to the Department of Interior by the government of Guam documenting Guam's cost of services provided to habitual residents of the citizens of the Freely Associated States living on Guam under the authority of the Compacts of Free Association between the United States and the Freely Associated States; and
 - (ii) shall obtain legislative approval.

Section 7. Severability. *If* any provision of this Act or its application to any person or circumstance is found to be invalid *or* contrary to law, such invalidity *shall not* affect other provisions *or* applications of this Act which can be given effect without the invalid provisions or application, and to this end the provisions of this Act are severable.